
Climate Governance in India: Action, Adaptation and Developmental Challenges

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Abstract

Climate change is among the most serious concerns facing the twenty-first century, with consequences for environmental sustainability, economic development, food security, water supplies and human livelihoods. India is one of the fastest-growing economies in the world and the third-largest producer of greenhouse emissions. It is a vital player in global climate governance. In this paper, we study the climate governance regime in India, with an emphasis on climate action, adaptation options, and development issues. The report examines important policy measures, such as the National Action Plan on Climate Change (NAPCC), the expansion of renewable energy, afforestation activities, sustainable mobility initiatives, and India's pledges under the Paris Agreement. It also examines India's push for renewable energy through the International Solar Alliance and several national missions for the sustainable development goals. The study also describes the adaptation methods used in susceptible areas, such as agriculture, water management, catastrophe risk reduction, and coastline protection. Despite impressive progress in renewable energy capacity, reductions in emission intensity, and international climate diplomacy, India still grapples with substantial developmental difficulties, including poverty, growing urbanisation, energy demand, regional imbalances, and climate-induced vulnerabilities. The study is qualitative and analytical, and it is based on secondary data from government publications, international climate assessments, policy documents, and scholarly literature. The results indicate that India has made great strides in merging climate governance with developmental planning, but the dilemma of combining economic growth with environmental sustainability continues to be crucial. The report finds that boosting institutional coordination, climate finance, technological innovation, and community-based adaptation measures will be imperative for India's climate resilience and long-term sustainable development.

Keywords:- Climate Governance, Climate Change Adaptation, Sustainable Development, Renewable Energy, Environmental Policy, India's Climate Action.

Introduction

Climate change has emerged as one of the most important environmental and development concerns facing the world today. The world is experiencing an increase in temperature, erratic precipitation patterns, melting glaciers, and frequent floods, droughts, cyclones, and heatwaves, which have had a major impact on the ecological balance, economic stability, and human livelihoods around the planet. Developing countries are particularly vulnerable because they rely on climate-sensitive sectors such as agriculture, water resources and forestry. Here, India, with its massive population, diverse physical terrain and quickly expanding economy, occupies a critical role in the global climate discourse.

India is especially sensitive to the detrimental impacts of climate change on account of its extensive coastline, monsoon-reliant agriculture, fragile Himalayan habitat and high population density. Water shortages, agricultural productivity decline, urban heat stress, coastline erosion, biodiversity loss, and disaster-related

relocation are climate-induced concerns that significantly impact the country's socio-economic growth. India also has the dual issue of rapid economic growth and poverty alleviation, as well as environmental sustainability. Therefore, climate governance in India has become an integral part of national development planning and international environmental cooperation. Climate governance refers to the processes and systems, either institutional, political, economic, or social, that are put in place to address climate change through mitigation, adaptation, policy development, and sustainable development methods. In the past two decades, India has launched numerous major programmes to address climate change while balancing its developmental priorities. In 2008, the Government of India published the National Action Plan on Climate Change, consisting of eight national missions concentrating on solar energy, energy efficiency, sustainable agriculture, water conservation and ecosystem protection. India has been an active participant in the international climate negotiations under the UN Framework Convention on Climate Change and has reiterated its pledges through the Paris Agreement.

In the last several years, India has emerged as a global leader in renewable energy production, especially in the growth of solar and wind energy. Some of the initiatives that stand out in the country's proactive approach to climate mitigation and adaptation are the International Solar Alliance, the Green Hydrogen Mission, electric transportation programs, afforestation campaigns, and sustainable urban development legislation. India has also committed to attain net-zero carbon emissions by 2070 and lower the emissions intensity of its GDP, demonstrating its dedication to global climate goals.

Despite these successes, India's climate governance continues to face several developmental problems. Rapid urbanisation, industrialisation, growing energy demand, regional imbalances, lack of climate finance, technological limits, and socio-economic inequities sometimes prevent the successful implementation of climate policies. Furthermore, India, as a developing country, faces the significant policy challenge of balancing economic growth with ecological sustainability.

In this context, the present study attempts to explore India's climate governance framework with special reference to climate action, adaptation measures and developmental constraints. This article critically reviews the achievements and limitations of India's climate response and examines its policy initiatives, institutional arrangements, international commitments and sectoral adaptation measures. The study aims to contribute to the emerging understanding of how India is managing the complicated interplay between climate governance and sustainable development in the 21st century.

Analysing India's Climate Governance:

Climate governance architecture in India is a function of domestic environmental policy and international climate obligations. The country's climate plan is a multi-dimensional approach that incorporates sustainable development, climate adaptation, renewable energy expansion and global climate diplomacy. The interconnection between the National Action Plan for Climate Change, the United Nations Framework Convention on Climate Change, the Paris Agreement, and the International Solar Alliance highlights the alignment of India's national developmental priorities with global climate governance mechanisms. India's climate governance is built on the foundation of the United Nations Framework Convention on Climate Change (UNFCCC). India has been a party to the convention since 1992 and has always advocated the notion of "Common but Differentiated Responsibilities and Respective Capabilities" (CBDR-RC). The notion acknowledges that industrialised countries have a greater historical responsibility for climate change because of their long histories of industrial emissions, while developing countries need flexibility in their policies to

seek economic growth and poverty reduction. India's stand under the UNFCCC is indicative of a climate justice viewpoint that emphasises the importance of equality, developmental rights, and differentiated responsibilities in global climate governance. The effect of the UNFCCC is seen in India's domestic climate policies, especially in the creation of the National Action Plan on Climate Change (NAPCC) in 2008. The NAPCC brought into operation India's climate obligations at the national level, mainstreaming climate action with sustainable development goals. NAPCC, through its eight national missions, concentrated on renewable energy, energy efficiency, water conservation, sustainable agriculture, afforestation and the protection of the ecology. Rather than prescribe tough carbon reduction objectives that could harm economic growth, the NAPCC opted for a developmental strategy where climate action yields co-benefits like job creation, energy security, technological innovation and poverty alleviation. Thus, the NAPCC is a mirror of the adaptation of global climate ideas to socio-economic realities of India. The Paris Agreement also reinforced the links between global climate governance and India's domestic climate strategy. Under the Paris Agreement, countries were invited to submit Nationally Determined Contributions (NDCs), whereas past climate accords placed more duties on developed countries. In response, India promised to reduce the intensity of its gross domestic product's emissions, boost its non-fossil fuel energy capacity, enhance its forest cover, and ultimately reach net-zero emissions by 2070. These commitments also bolstered and enhanced the goals set out in the NAPCC. The Paris framework, for example, gave a fresh impetus to the National Solar Mission, with India increasing investments in renewable energy infrastructure and green technologies. The Paris Agreement has changed India's position from a defensive player in climate negotiations to an aggressive global player. India has strengthened its climate leadership through sustainable energy projects and international alliances. The most prominent manifestation of this transformation is the establishment of the International Solar Alliance (ISA), launched jointly by India and France during the Paris Climate Conference in 2015. The ISA is a pragmatic and diplomatic extension of India's climate governance plan to connect domestic renewable energy aspirations with global climate cooperation. The ISA is complementary to both the NAPCC and the Paris Agreement and aims to boost affordable solar energy adoption in poor and tropical countries. India's alliance is an effort to address climate mitigation and developmental disparity together. Through the ISA, India hopes to improve worldwide access to renewable energy, reduce dependence on fossil fuels, mobilise green investments, and promote sustainable development in energy-deficient areas. In this regard, the ISA operationalises the climate justice principles promoted under the UNFCCC by providing equal access to clean technologies and sustainable energy resources. When considered together, these four frameworks illustrate a coherent structure for India's climate governance approach. The UNFCCC provides the normative and legal foundation for the significance of equity and differentiated responsibilities. NAPCC adapts these global principles into domestic climate policies and sectoral missions. The Paris Agreement enhances India's international climate commitments and also helps in accelerating the pace of low-carbon development policies. The International Solar Alliance is India's climate vision for the world, encouraging developing countries to come together to promote renewable energy and sustainable development. However, despite this integrated structure, a number of developmental obstacles remain, which impact execution. India is still heavily dependent on coal to provide its energy needs. Rapid urbanisation, industrialisation, population expansion, and poverty are placing increasing pressure on natural resources and energy demands. Financial constraints, technology gaps, institutional shortcomings and regional disparities also impede the effective adaptation and mitigation of climate change. Despite their negligible contribution to greenhouse gas emissions, vulnerable communities – particularly farmers, tribal communities, coastal populations and the urban poor – continue to confront disproportionately high climatic risks. Therefore, from the perspective of

climate justice, climate governance in India requires a delicate balance between environmental responsibility and the need for growth. India has tried to achieve sustainable growth without sacrificing the socio-economic demands of its population. The convergence of NAPCC, UNFCCC, the Paris Agreement and ISA shows that India's climate governance is not just about emission reduction but also about energy access, economic development, technical fairness, and social justice. In sum, the interlinked relationship between these frameworks indicates the changing importance of India in global climate governance. India has transformed itself from a developing country vulnerable to climate impacts to a major player in global climate diplomacy and transition to renewable energy. However, the long-term sustainability of this integrated climate governance model will depend on improved policy implementation, climate finance, technological innovation, inclusive adaptation strategies and equitable developmental planning that foster environmental sustainability and social justice.

Climate Action taken by the Government of India:

India's actions on climate change include mitigation, adaptation, institutional changes and international cooperation. India is one of the most climate-vulnerable countries in the world. It has adopted a development-oriented climate governance model that aims to reconcile environmental sustainability with economic growth, poverty reduction, and social welfare. The Government of India has undertaken many policy measures under the National Action Plan on Climate Change and aligned national policies with international frameworks, like the United Nations Framework Convention on Climate Change and the Paris Agreement.

1. Boosting Renewable Energy: India's most major climate move has been the rapid rise of renewable energy, especially solar and wind energy. The National Solar Mission was started by the government under NAPCC to minimise dependence on fossil fuels and to promote a sustainable energy transition. India has lofty renewable energy ambitions and has become one of the world's largest solar power producers.

Case Study- Bhadla Solar Park, Rajasthan: Bhadla Solar Park is one of the largest solar parks in the world. The project is located in Rajasthan, an arid state, and it is a testimony to India's dedication to renewable energy and reducing carbon emissions. The solar park has led to a rise in renewable energy production, job creation, a decrease in dependence on fossil fuels and the development of regional infrastructure. However, questions of land acquisition and ecology have also arisen, pointing to the issue of reconciling renewable infrastructure with local environmental sustainability.

2. Afforestation and Carbon Sequestration: India has initiated massive afforestation operations under the Green India Mission to increase forest cover and enhance carbon sequestration. These programmes are aimed at the rehabilitation of degraded habitats and the strengthening of biodiversity conservation.

Case Study- Green India Mission in MP: Large-scale afforestation projects involving community participation and restoration of forests have been undertaken in Madhya Pradesh. This project has led to improvements in soil conservation, groundwater recharge, rural livelihoods, and biodiversity protection. But there remain issues of forest ownership, tribal displacement and adequate long-term monitoring of recovered ecosystems.

3. Green Mobility and Electric Vehicles: India is encouraging electric mobility through plans like the Faster Adoption and Manufacturing of Electric Vehicles (FAME) project. The goal is to lessen urban air pollution and greenhouse gas emissions from transport.

Case Study- Electric Vehicle Policy of Delhi: Delhi has one of India's most ambitious electric car plans to promote EV adoption through incentives, charging infrastructure and public awareness campaigns. The programme has helped to cut vehicle emissions, improve air quality in cities and spur investment in green technologies. But high battery costs, lack of sufficient charging infrastructure and demand for electricity continue to hinder large-scale implementation.

4. Climatic-Resilient Agriculture: Agriculture in India is still very susceptible to climatic fluctuations. The government has started climate-smart agriculture, drought-resistant crops, crop insurance plans and water conservation programmes.

Case Study- Climate-Smart Agriculture in Maharashtra: Maharashtra has undertaken watershed development initiatives and micro-irrigation systems in drought-prone areas like Marathwada. These adaptation measures have enhanced water use efficiency, agricultural productivity, and the resilience of farmers during periods of drought. But recurrent droughts and farmer indebtedness and erratic monsoon patterns nevertheless give rise to significant agrarian hardship.

Climate Adaptation Measures in India:

1. Disaster Risk Reduction and Early Warning Systems: India has enhanced its disaster management systems to address cyclones, floods, heatwaves and extreme weather occurrences.

Case Study- Odisha Cyclones Management: Odisha has faced deadly storms in the past and has emerged as a model for climate catastrophe preparedness. Improved early warning systems, cyclone shelters, evacuation planning and community awareness initiatives resulted in a drastic reduction in casualties in Cyclone Fani (2019). This story illustrates the potential of adaptation planning and institutional collaboration to increase climate resilience.

2. Coastal Protection and Adaptation: Sea level rise, erosion, and cyclones increasingly threaten coastal areas of India.

Case Study- Mangrove Restoration in Sundarbans: Large-scale mangrove restoration efforts have been seen in the Sundarbans to safeguard coastal populations from cyclones and tidal surges. Mangroves serve as natural buffers against calamities and preserve biodiversity. But sea level rise and displacement of vulnerable populations are serious problems in the region.

3. Water Conservation and Management: India is facing one of the worst climate change concerns in the form of water scarcity. The government is working on rainfall gathering, regeneration of rivers, watershed management and conservation of groundwater.

Case Study- Jal Shakti Abhiyan (Water Conservation Campaign): The Ministry of Jal Shakti has launched the Jal Shakti Abhiyan to increase water conservation in water-constrained districts. The plan will promote rainwater collection, groundwater recharge, community water management, and sustainable irrigation methods. The effort has seen excellent results in some areas, but groundwater depletion and disparities in water availability still pose obstacles to long-term sustainability.

Developmental Challenges in Climate Governance:

Despite having undertaken significant climate actions and adaptation measures, India confronts many development difficulties that constrain effective climate governance. 1. Poverty and Economic Inequality: A

substantial part of the population in India depends on climate-sensitive sectors, including agriculture, fisheries and forestry. Poor and marginalised groups are less able to adapt and suffer disproportionately from climate disasters. Case Study: Vulnerability of Farmers in Bundelkhand Bundelkhand is beset by recurring droughts, water shortages, and agricultural instability. Changes in the climate have made poverty, migration, and unemployment worse in the area. This case is an example of the link between climate risk and socio-economic inequality.

2. Reliance on Coal-Powered Energy: While renewable energy is gaining traction, India's energy requirements for industries and cities are booming, making it predominantly reliant on coal for power generation. Case Study: Jharkhand's Coal Economy The Jharkhand economy still depends on coal mining and the thermal power industry. If alternative livelihoods are not created, the transition to clean energy could have implications for employment and regional economic stability. This raises the problem of ensuring a 'just transition' where climate mitigation does not further exacerbate social and economic inequities.

3. Rapid Urbanisation and Infrastructure Stress: Population increase, industrial growth and lack of infrastructure put tremendous pressure on urban regions. Case Study: Flooding in Mumbai Mumbai is often subject to urban flooding due to heavy rainfall, poor drainage systems, coastal vulnerability, and unplanned urbanisation. Climate change is making heavy rainfall more frequent, revealing problems with city design and how ready we are for disasters.

4. Financial and Technological Limitations: Climate adaptation and mitigation need major investment in infrastructure, clean technologies and institutional capability. Issues like climate funding and technology access are commonly faced by developing countries like India. India has consistently urged, under the framework of the United Nations Framework Convention on Climate Change, that rich countries should provide financial and technological support to developing countries to take effective action on climate. India's approach to climate governance is marked by a concerted attempt to link climate action with sustainable development. India has emerged as a major actor in global climate governance through its renewable energy expansion, adaptation planning, disaster management, afforestation and international cooperation. India's leadership in driving an egalitarian and sustainable energy transition is seen also in initiatives such as the International Solar Alliance. Nonetheless, developmental obstacles such as poverty, energy reliance, regional inequality, urban vulnerability and financial constraints continue to make climate governance challenging. The case studies demonstrate that whereas policy frameworks have yielded significant results, gaps in implementation and socio-economic inequality continue to be major challenges. Therefore, to attain long-term environmental sustainability and resilient development for India, it will be imperative to enhance local engagement, secure climate justice, facilitate inclusive adaptation measures, improve institutional coordination and provide climate finance.

Recommendations and Suggestions:

Effective climate governance in India requires a comprehensive and inclusive approach that integrates environmental sustainability with socio-economic development. While India has made significant progress through policies such as the National Action Plan on Climate Change and international initiatives under the United Nations Framework Convention on Climate Change and the Paris Agreement, several institutional, technological and developmental challenges continue to hamper effective implementation. Hence, the following proposals and suggestions are given to strengthen climate governance and promote sustainable development in India.

1. Strengthening Policy Execution and Institutional Coordination: The gap between policy formulation and execution is one of the biggest difficulties in India's climate governance. Effective implementation of climate policies requires better collaboration between federal, state and local governments. Regular monitoring and

evaluation of climate-related missions and programmes should be done through transparent institutional processes. State Action Plans on Climate Change (SAPCCs) need to be more attuned to local developmental demands and regional climate vulnerability. Decentralised governance and community engagement should also be enhanced to ensure that adaptation measures are implemented according to local socio-economic and environmental conditions.

2. **Boosting Climate Finance and Green Investment:** Climate adaptation and mitigation projects require vast sums of money. India should expand public investment in renewable energy, sustainable agriculture, water conservation and climate-resilient infrastructure. The industrialised countries should fulfil their responsibilities on climate financing and technology support at the international level in the framework of the United Nations Framework Convention on Climate Change. India should also develop green bonds, carbon markets, sustainable banking, public-private partnerships and climate resilience investment structures. Special financial aid should be provided to economically poorer communities and climate-susceptible locations.

3. **Promoting Green Technology and Renewable Energy:** India should expedite its shift from fossil fuels to renewable energy sources, including solar, wind, hydro and green hydrogen. Technological innovation, energy storage technologies, and smart grid development must underpin the expansion of renewable energy infrastructure. International co-operation, cheap technology transfer and investment support for developing nations should be improved for the role of the International Solar Alliance. Encourage universities, research institutes and private-sector partnerships to support research and development in clean technology, electric mobility and sustainable industrial practices.

4. **Climate Justice and Inclusive Development:** Climate governance strategies need to target the vulnerable and marginalised groups such as small farmers, tribal people, coastal populations, women and the urban poor. Climate adaptation programmes need to be "people-centred" in nature, ensuring equal access to resources, livelihood security, healthcare, education and disaster relief methods. A framework for a 'just transition' needs to be put in place for workers and areas that depend on coal and carbon-intensive sectors. Alternative employment possibilities, skill development programmes and economic diversification measures are important to minimise social and economic disruptions during energy transitions.

5. **Strengthening Climate-Resilient Agriculture:** As agriculture is still quite sensitive to climate variability, climate-smart agricultural methods should be scaled up in vulnerable areas. The government should encourage drought-resistant agricultural varieties, micro-irrigation systems, organic farming, agroforestry, watershed management and crop diversification. Farmers should be better able to access weather forecasting, crop insurance, climate information services and agricultural extension initiatives. Rural adaptation efforts should include strengthening food security and minimising agrarian hardship.

6. **Enhancing Urban Climate Governance:** Increased environmental stress in Indian cities is a result of urbanisation. Urban climate governance should emphasise sustainable urban planning, green infrastructure, efficient public transport, waste management, rainwater harvesting and urban flood control systems. Cities vulnerable to heatwaves and flooding must invest in climate-resilient infrastructure and emergency response systems. Urban local bodies need to include climate adaptation in municipal development planning.

7. **Enhancing Water Conservation and Ecosystem Restoration:** India needs to focus on integrated water resource management, which includes groundwater recharge, river rejuvenation, wetland conservation, and rainfall collection. India needs to focus on integrated water resource management through groundwater

recharge, river rejuvenation, wetland conservation and rainfall collecting. Include local people in afforestation and ecosystem restoration initiatives to promote sustainable forest management and protect biodiversity. India should increase policy attention on protecting ecologically fragile regions such as the Himalayas, coastal zones, and mangrove ecosystems.

8. Strengthening Disaster Management and Early Warning Systems: Cyclones, floods, droughts and heatwaves are becoming more frequent and severe due to climate-induced disasters. Therefore, India must significantly strengthen early warning systems, disaster preparedness, evacuation planning, climate-risk mapping and resilient infrastructure construction. Develop community-based disaster management activities in areas of high vulnerability to enhance local resilience and mitigate catastrophe-related losses.

9. Promoting Environmental Education and Awareness Raising: Public engagement is key to effective climate governance. School, college and university curricula should incorporate environmental education to create knowledge about climate change, sustainability and conservation activities. Mass awareness campaigns using digital media, civil society organisations and local governance institutions can promote ecologically responsible behaviour and community participation in climate change programmes.

10. Promoting International Collaboration: Climate change is a global problem that requires a global response. India must continue to play a leading role in global climate diplomacy by fostering equitable climate governance, sustainable development and South-South cooperation. Increased partnership with international organisations, research institutes and poor countries can provide improved access to climate finance, green technologies, scientific research and adaptation measures. India's strong involvement in the International Solar Alliance and in local and international climate negotiations should continue to encourage the growth of renewable energy and climate justice at the world level. India's future climate governance plan should be an integrated and inclusive approach where environmental sustainability, economic growth and social justice are sought concurrently. The successful implementation of climate legislation, equitable distribution of resources, technology advancements, community involvement, and international collaboration will be crucial for creating a climate-resilient and sustainable India.

Conclusion:

Climate change has become a major global concern, with significant impacts on global environmental sustainability, economic growth, social stability, and human security. India is a fast-developing country with diverse geographical conditions and a vast population dependent on climate-sensitive sectors. The country is highly vulnerable to rising temperatures, erratic monsoon patterns, water scarcity, extreme weather events, coastal erosion and ecological degradation. At the same time, India has to continue to pursue its development priorities like poverty reduction, energy security, industrial expansion, employment generation and infrastructure development. Thus, India's climate governance architecture is a continuing attempt to combine environmental accountability with socio-economic development. The report indicates that India has taken a comprehensive and multi-dimensional approach to climate governance through domestic policies and international partnerships. The National Action Plan on Climate Change, for example, has incorporated climate action with sustainable development through missions for renewable energy, water conservation, sustainable agriculture, afforestation and energy efficiency. India's active engagement in the United Nations Framework Convention on Climate Change and the Paris Agreement also underlines its commitment to global climate governance while stressing the concepts of justice and common but differentiated responsibilities. Moreover, the creation of the International Solar Alliance has elevated India's status as a world leader in

renewable energy cooperation and climate diplomacy. The report finds that India has made great strides in expanding renewable energy, disaster management, climate adaptation planning, sustainable mobility and ecosystem restoration. The case studies of Bhadla Solar Park, the cyclone management system in Odisha, climate-resilient agriculture projects, and mangrove restoration in the Sundarbans are indicative of the government's efforts for establishing climate resilience and for sustainable development. These measures reflect an increased recognition of the links between environmental preservation, economic growth and social welfare in India's climate policy. But the paper also notes a number of developmental impediments that continue to impede effective climate governance in India. The challenges in the implementation of climate policies include rapid urbanisation, population pressure, dependency on coal-based energy, limited climate funding, technology limitations, regional inequities, and socio-economic inequality. Farmers, tribal people, coastal dwellers and the urban poor, who have a relatively minor role in greenhouse gas emissions, are the most vulnerable populations to climate-related dangers. Climate justice and inclusive development are therefore key considerations in India's climate governance discourse. The findings suggest that India's future climate strategy must focus on institutional coordination, better climate finance, clean technologies, renewable energy infrastructure and participatory and community-based adaptation techniques. To safeguard vulnerable groups and ensure socio-economic stability, a fair and equitable transition to low-carbon development is necessary. Integrating environmental sustainability more effectively into national and regional development planning can build long-term resilience. India's climate governance architecture has emerged as a paradigm aiming to balance developmental objectives with environmental sustainability and global climate responsibilities. Though much has been achieved, the long-term viability of India's climate response will hinge on effective policy implementation, technical innovation, international cooperation, climate justice and inclusive sustainable development. Strengthening these characteristics can make India a transformative actor in promoting national resilience and global climate stability in the twenty-first century.

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